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# Common Errors

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### MDCPA.CNF.IO

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 OR just point your phone's camera at the QR code to join directly



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Poll: What are the basic financial statements for local governments?





- Scope of analysis is too narrow
  - MD&A must provide needed analysis for both the government-wide financial statements and the individual major fund financial statements
  - If the same transaction or event affects both, the analysis should be crafted in a manner that minimizes duplication
- Analysis in MD&A should also cover both revenue and expenses/expenditures
  - Expenditures are often neglected

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Poll: When comparative financial statements are presented, the MD&A should include financial data and narrative analysis for:

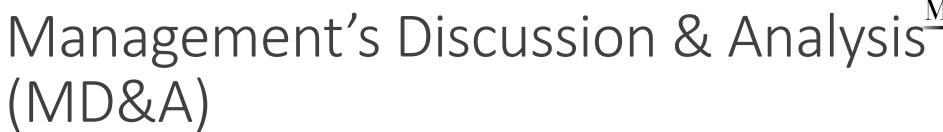
# Management's Discussion & Analysis (MD&A)

- Missing the third year when comparative financial statements are presented
- Include condensed financial data and comparative analysis for each of the last 3 years
  - Just including the numbers does not meet the requirements
  - Why did it happen?
  - Timing is not an explanation by itself
- A narrative analysis of changes between both sets of years is mandatory
  - Year 2021 and year 2020
  - Year 2020 and year 2019



# Maher Duessel Pursuing the profession while promoting the public good\* www.md-cpas.com

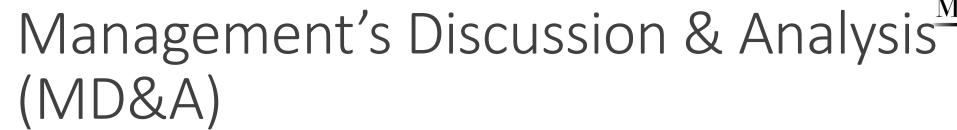
- Example Analysis
  - What we generally see: "Unrestricted net position of the governmental activities decreased by 3.4 million from the prior year resulting in a \$2.9 million deficit at the end of this fiscal year."
  - What we should see: "The deficit in unrestricted governmental net position arose primarily because of three factors. First, the City settled a significant property claim during the year, resulting in an additional expense in governmental activities of approximately \$2 million. Second, the City's pension expense rose in the current year by \$1 million due primarily to unfavorable experience. Finally, property taxes dwindled in the current year due to a new abatement granted for a large section of the City's commercial sector."



- Restatements of net position must be presented in the condensed financial statements
- Budget analysis for the General Fund
  - And only for the General Fund
- If significant, address variances between:
  - Original and final amended budget
  - Final amended budget and actual results



- Discussion of capital assets and long-term debt
  - Reference to notes does not meet the requirement
  - Charts and tables may not replace the required narrative discussion
  - Recap activity that occurred during the year such as major acquisitions/disposals or new or retired debt



- ☐ Discuss differences resulting from implementation of new GASB pronouncements
- Economic Outlook current known facts, events that have occurred
  - Avoid speculation
  - The facts and ONLY the facts
  - Do not include current year events
  - Information does not agree to the financial statements

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# Poll: What is the proper terminology for the government-wide statements?



#### Net Position

- ☐ There are three components of Net Position
  - Net investment in capital assets
  - Restricted net position
  - Unrestricted net position



### Example Presentation of Net Position

Net Position	
Net investment in capital assets	32,596,336
Restricted for:	
Pension	7,545,330
Human services	56,300
Roads and bridges	1,398,560
Hazardous material	120,656
Offender identification	458,237
Emergency communications	222,578
Domestic relations	814,924
Demolitions	34,856
Other purposes	32,669
Unrestricted	10,258,763
Total Net Position	53,539,209

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Poll: What is the proper formula to calculate Net Investment in Capital Assets?



### Net Investment in Capital Assets

- Miscalculation is the major common error
  - ALL capital assets should be reported regardless of restrictions
  - Utilizing all debt within the calculation rather than debt for capital purposes
  - Debt for a capital purpose should only be included in the calculation once the proceeds have been used to acquire, construct, or improve
  - If material amounts of debt proceeds were spent on assets that have not been capitalized or utilized to establish a debt service fund, these amount should be removed from the debt outstanding balances calculation



#### Restricted Net Position

- Including amounts which were not restricted by an external source
- If permanent endowments are included in restricted net position, expendable and nonexpendable portions must be shown
- Restricted net position of the governmental activities does not need to equal the restricted fund balances in the governmental funds due to different measurement focuses and basis of accounting
- No restricted category can be negative



#### Unrestricted Net Position

- Any balance that does not meet the requirements for the other two categories
- Designations should not be reported on the face of the statements, but the details can be disclosed in the notes
- It is possible for this balance to be negative

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Poll: The government-wide statement of Activities lists all revenues, then all expenditures, then other financing sources and uses.



### Statement of Activities

					Net (Expense) Revenue and Changes in Net Position		
			Program Revenues	5	P	nt	
			Operating	Capital			
		Charges for	Grants and	Grants and	Governmental	Business-Type	
	Expenses	Services	Contributions	Contributions	Activities	Activities	Total
Functions/Programs							
Primary Government:							
Governmental activities:							
General government	\$ 5,894,563	\$ 689,533	\$ 53,698	\$ 605	\$ (5,150,727)	\$ -	\$ (5,150,727)
Public safety	6,855,483	456,983	2,228,965	-	(4,169,535)	-	(4,169,535)
Highways, roads, and streets	2,555,698	78,553	-	3,069,854	592,709	-	592,709
Culture and recreation	1,245,869	458,326	369,857	750,000	332,314	-	332,314
Community development	1,235,699	2,258,964	-	-	1,023,265	-	1,023,265
Interest on long-term debt	825,006				(825,006)		(825,006)
Total governmental activities	18,612,318	3,942,359	2,652,520	3,820,459	(8,196,980)		(8,196,980)
Business-type activities:							
Water	8,856,953	9,685,684	-	-	-	828,731	828,731
Sewer	7,996,853	10,568,744	-	-	-	2,571,891	2,571,891
Solid waste	826,594	807,553	-	-	-	(19,041)	(19,041)
Other	695,876	985,302				289,426	289,426
Total business-type activities	18,376,276	22,047,283				3,671,007	3,671,007
Total primary government	\$ 36,988,594	\$ 25,989,642	\$ 2,652,520	\$ 3,820,459	(8,196,980)	3,671,007	(4,525,973)



### Statement of Activities

	Governmental	Business-Type	Total
	Activities	Activities	
General revenues:			
Taxes:			
Property	6,695,315	-	6,695,315
Earned income	7,423,658	-	7,423,658
Local service	2,654,387	-	2,654,387
Real estate transfer	3,561,478	-	3,561,478
Interest, rents, and royalties	436,589	258,608	695,197
Gain (loss) on disposal of capital assets	(2,569)	-	(2,569)
Insurance proceeds	37,856	-	37,856
Other	56,975	-	56,975
Transfers - internal activities	(558,693)	558,693	
Total general revenues and transfers	20,304,996	817,301	21,122,297



### Statement of Activities

- Must distinguish between governmental and business-type activities
- Should not include fiduciary activities within this statement
- Governmental expenses should be presented by function
- Business-type expenses should be presented by different identifiable activities
- Revenues must be appropriately categorized program or general
- Taxes are always general revenue even if restricted to a specific program
- Separate columns should be used to identify net program (expense) revenue for each function/program category



- Major Fund Reporting Common Issues
  - Not reporting a major fund when it meets the criteria for major fund status
  - Not clearly identifying which funds are major
  - Not updating the major fund determination analysis before issuance to ensure status hasn't changed
  - Not including deferred inflows and deferred outflows when calculating major funds



- Major Fund Reporting
  - Financial statement element is at least 10% of governmental or enterprise fund element total

#### AND

- Same element is at least 5% of combined governmental or enterprise fund element total
- Funds that meet the threshold of a major fund must be reported as a major fund

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Poll: Which of the following funds should be considered major?



## Example Major Fund Determination

	Assets &DO	Liabilities &DI	Revenues	<b>Expenditures</b>
General	12,356,982	5,639,859	32,658,987	23,584,796
Highway Aide	253,698	158,693	986,377	1,365,800
Airport	365,983	65,894	568,944	685,036
Road Equipment	1,596,036	26,958	456,893	558,964
Capital Improvements	7,869,365	598,633	336,589	3,896,875
2019 Bond	2,126,988	259,863	35,867	658,941
Human Services	2,598,638	1,862,598	4,689,004	4,389,658
Mental Health	1,598,637	296,850	3,695,234	3,936,958
Governmental Funds Total	28,766,327	8,909,348	43,427,895	39,077,028
10% of Governmental Funds Total	2,876,633	890,935	4,342,790	3,907,703
Enterprise Funds				
Water	8,698,378	3,569,846	7,580,069	5,986,325
Sewer	7,586,981	30,289,568	12,534,250	5,689,512
Solid Waste	1,945,682	854,221	3,246,889	2,786,598
Cafeteria	695,836	35,986	469,804	568,930
Swimming Pool	969,836	44,587	1,168,733	856,932
Enterprise Funds Total	19,896,713	34,794,208	24,999,745	15,888,297
10% of Enterprise Funds	1,989,671	3,479,421	2,499,975	1,588,830
Sum of Governmental and Enterprise Funds	48,663,040	43,703,556	68,427,640	54,965,325
5% of Sum of Governmental and Enterprise Funds	2,433,152	2,185,178	3,421,382	2,748,266



Example presentation of major funds

Assets

BALANCE SHEET
GOVERNMENTAL FUNDS

**DECEMBER 31, 2020** 

Workforce Other Capital Human Total General Projects Services Development Governmental Governmental Fund Fund Fund Fund Funds Funds

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#### Poll: Budgetary Information is required to be reported for:



### Budget info

- In the Required Supplementary Information, GAAP only requires General Fund and major Special Revenue Funds if budget is legally adopted
- Common errors:
  - Only reporting general fund budgetary comparisons and not legally adopted special revenue fund budgetary comparisons
  - In the Supplementary Information, not reporting budgetary comparisons for non-major governmental funds that have legally adopted annual budgets
  - Not reporting the legal level of budgetary control

When playing as a slideshow, this slide will display live content

# Poll: What is the proper hierarchy for levels of restrictions in governmental funds fund balance categories?



- ☐ There are five levels of restriction placed upon governmental funds fund balance
  - Nonspendable
  - Restricted
  - Committed
  - Assigned
  - Unassigned



		Capital	Developers'	Other	Total
	General	Projects	Contributions	Governmental	Governmental
und Balance:	Fund	Fund	Fund	Funds	Funds
Nonspendable:					
Inventory and prepaid expenditures	56,425	-	-	-	56,425
Restricted:					
Transportation improvement	-	-	-	3,102,668	3,102,668
Highways and streets	-	-	-	2,568,003	2,568,003
Recreation	-	-	-	1,258,642	1,258,642
Infrastructure improvement	-	-	7,635,248		7,635,248
Storm water maintenance	-	-	-	35,698	35,698
Public building improvements	-	-	-	558,936	558,936
Assigned:					-
Capital improvements	-	8,542,357	-	-	8,542,357
Unassigned	12,543,368				12,543,368
Total Fund Balance	12,599,793	8,542,357	7,635,248	7,523,947	36,301,345



- ☐ Fund Balance Common Issues
  - Improper terminology including, reserved, unreserved, designated, and undesignated
  - Must disclose what the highest level of authority is for committing fund balance
  - If others besides the Board can assign funds this person/body must be disclosed
  - Must disclose if there is a policy for which funds are utilized first, for example:

The government's policy is to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is deleted first, followed by assigned fund balance. Unassigned fund balance is applied last.



- ☐ Fund Balance Common Issues (Continued)
  - Positive unassigned fund balance can only be reported in the general fund
    - Residual positive amounts in any other governmental fund would be classified as assigned fund balance
  - Can not have a negative assigned fund balance
  - Can not have a deficit in unassigned fund balance and a positive balance in assigned fund balance
  - Must report by purpose not function (Public Safety is a function whereas Revenue Stabilization is a purpose)
  - If the government has a minimum fund balance policy this must be disclosed in the notes



- Other Financing Sources or Uses
  - Intended to isolate specific items that might otherwise distort revenue and expenditure trends
  - Only items specifically designated by authoritative standards may be classified as such
  - Sources:
    - Issuance of debt/capital lease
    - Premium on issuance of debt
    - Sale/disposal of capital asset proceeds
    - Insurance recoveries
    - Transfers in
  - Uses
    - Discount on issuance of debt
    - Payments to advance refunding escrow agent
    - Transfers out



#### Notes - Overall

- Watch for simple wording or grammatical errors
- Need to evaluate the disclosure checklist in its entirety to ensure that the required disclosures are present
- Ensure that information essential for the fair presentation of the financial statements is presented in a complete and transparent manner to allow the users of the financial statements to understand the substance of the disclosure



#### Notes - Investments

- Disclosure of the governments policy (or the fact that there is not a policy) for each of the following investment-related risks (as relevant) is required
  - Credit risk
  - Custodial credit risk
  - Concentration of credit risk
  - Interest rate risk
  - Foreign currency risk
- Only a policy formally adopted by the governing board qualifies as a policy for this purpose (ex: not past practice)



## Notes - Investments

- Investment-related risk disclosure errors
  - Only a policy formally adopted by the governing board qualifies as a policy for this purpose; governments have presented as policy positions that have not been formally adopted (for example: past practice)
  - Others have made no disclosure, even though their circumstances make it clear that a policy would be relevant to them



# Notes – Interfunds

- Reminder that the following disclosures are required for interfund balances and transfers:
  - Amounts due/from or transferred from other funds by individual major fund, nonmajor governmental funds in the aggregate, nonmajor enterprise funds in the aggregate, internal service funds in the aggregate, and fiduciary fund type
  - A general description of the principal purpose of the governments interfund transfers
  - Purpose of interfund balances should be disclosed



# Notes – Capital Assets

- Must distinguish between governmental and business-type assets
- Must distinguish between non-depreciable and depreciable capital assets
- Ensure capital assets, accumulated depreciation, and depreciation expense tie exactly to the financial statements
- Include general description of any impairment losses if not apparent from the face of the financial statements
- Disclose the depreciation expense charged to each function in the statement of activities



# Notes – Debt Disclosures

- ☐ The following disclosures are required GASB 88
  - Amount of unused lines of credit
  - Assets pledged as collateral for debt
  - Terms specified in debt agreements related to significant
    - Events of default with finance-related consequences
    - Termination events with finance related consequences, and
    - Subjective acceleration clauses



# Notes – Debt Disclosures

- Each of the disclosures should be separated for direct borrowings and direct placements
  - Direct borrowings bank loans, loans from other governments and other similar arrangements
  - Direct placements general obligation bonds

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Poll: Future principal and interest payments are required to be disclosed:



# Notes – Debt Disclosures

- Debt service requirements to maturity, presenting principal and interest requirements separately for each of the five subsequent fiscal years and in five-year increments after that (not a thereafter total)
- Disclosures of beginning balances, additions, reductions, ending balance for each liability with increases and decreases reported separately

	Amounts Payal	ole					Amounts Payab	le	Due Wit	hin
	December 31, 2	020	New De	bt	Repayme	ent	December 31, 20	021	One Ye	ar
Governmental Activities: General obligation bonds Direct borrowings - term loans	\$	- -	\$	-	\$	- -	\$	- -	\$	-
Total	\$	-	\$	-	\$	-	\$	-	\$	-

		Governmental Activities										
	Ger	neral Obli	onds	Direct Borrowings - Term Loans								
	Prir	ncipal	Inte	erest	Prir	ncipal	Interest					
2022	\$	-	\$	-	\$	-	\$	-				
2023		-		-		-		-				
2024		-		-		-		-				
2025		-		-		-		-				
2026		-		-		-		-				
2027-2031		-		-		-		-				
2032-2036		-		-		-		-				
2037-2040		-						-				
Total	\$		\$	-	\$		\$	-				



# Notes – Pension Disclosures

- Must disclose the type of pension/OPEB plan (defined contribution; single-employer, multi-employer, or cost-sharing multi- employer defined benefit plan)
- Dating disclosures problems not including the proper measurement and actuarial valuation dates
- Missing actuarial assumptions and other inputs, such as dates of experience studies and sources of mortality assumptions
- Missing disclosure on whether the pension plan issues a stand alone financial statement and how to obtain the report
- Deferred inflows and outflows of resources not agreeing to the financial statements



# Notes – Pension Disclosures

- Covered Payroll vs. Covered Employee Payroll
  - Covered Payroll payroll on which contributions to the pension/OPEB plan are based (pensionable payroll)
  - Covered-employee payroll payroll of employees that are provided with pensions/OPEB through the plan including certain forms of payment that are not included in calculating the pension/OPEB of an employee (total payroll)
- Must include 10 years for RSI Pension Schedules
- Positive Net Pension Balance should be considered an asset



- Organizations for which the primary government is financially accountable
- Other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause financial reporting to be misleading
- A primary government cannot be treated as a component unit of any other government



- Must properly determine presentation within the primary governments report
- Discretely Presented if:
  - Appoint majority of the board plus financial benefit/burden relationship exists OR ability to impose will
  - If didn't appoint board then, financial benefit/burden AND fiscal dependency



## Blended

- Same governing body AND financial benefit/burden exists AND the primarily government operationally runs the component unit
- OR the component unit operates exclusively for the benefit of the primary government
- OR almost all the debt of the component unit is repayable by the primary government

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Poll: How should the following Potential Component Unit (PCU) be presented in the primary governments (PG) report: The PCU was formed to undertake capital projects on behalf of the PG. The PG is considered to be financially accountable for the PCU, has the



- Discretely presented component units must be presented as a column within the government wide financial statements.
- If there are multiple discretely presented component units a combined presentation may be utilized but a consolidating schedule showing each unit must be shown, either as:
  - Part of the basic financial statements
  - In the notes
- Blended component units are included within a fund of the primary government, this fund should be disclosed



- Must disclose all component units and the rationale utilized for the determination of type
- Must provide sufficient detail to justify both the inclusion of a component unit and decision for presentation
  - Often for blended component units a government will disclose that the governing body is substantively the same but will fail to disclose financial benefit/burden or operational responsibility
  - Often for discrete component units a government will reference that a component unit is fiscally dependent, but not fully disclose if the component unit has the potential to provide specific financial benefits or impose specific financial burdens on the government
- Must disclose how to obtain separately issued component unit financial statements or indicate they are not issued



# SEFA

- ALN, not CFDA
- List individual federal programs by federal agency
- If received as a subrecipient, include the name of the pass-through entity and identifying number
- Provide totals for each federal program and cluster
- Include amount provided to subrecipients
- Specifically identify COVID-19 funding

## **EXAMPLE CLIENT**

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

YEAR ENDED JUNE 30, 2021

Federal Grantor/Pass-Through Grantor/Project Title	Federal ALN	Pass-Through Entity Identifying Number	Grant Period Beginning/ Ending Dates	Expenditures	Passed Through to Subrecipients
U.S. Department of Education:					
Student Financial Assistance Cluster:					
Federal Pell Grant Program	84.063	n/a	7/1/20-6/30/21	\$ 1,250,287	\$ -
Federal Work-Study Program	84.033	n/a	7/1/20-6/30/21	55,441	-
Federal Supplemental Educational Opportunity Grants	84.007	n/a	7/1/20-6/30/21	170,329	-
Federal Direct Student Loans	84.268	n/a	7/1/20-6/30/21	3,105,268	
Student Financial Assistance Cluster Subtotal				4,581,325	
Education Stabilization Fund:					
COVID 19 - Higher Education Emergency Relief Fund (HEERF) Student Aid	84.425E	n/a	3/16/20 - 5/1/22	350,000	-
COVID 19 - HEERF Institutional Portion	84.425F	n/a	3/16/20 - 5/1/22	875,000	-
Passed through the Pennsylvania Department of Education:					
COVID 19 - Governor's Emergency Education Relief Fund	84.425C	123-45-6789	11/1/20-6/30/23	59,017	
Total Education Stabilization Fund				1,284,017	
Passed through the Pennsylvania Department of Education:					
Adult Education - Basic Grants to States	84.002	AE-055-22-9876	7/1/20-6/30/21	402,721	236,000
Career and Technical Education - Basic Grants to States	84.048	AE-071-10-3462	7/1/20-6/30/21	98,134	
Total U.S. Department of Education				6,366,197	236,000



# Data Collection Form (DCF)

- Needs to be in the same ALN order as the SEFA
- ☐ If direct or pass-through on SEFA, make sure DCF agrees
- If pass-through, include identify pass-through entity and identifying number from the SEFA
- Be sure all clusters are identified on the DCF, if applicable
- Use "Additional Award Identification" column to designate COVID-19 funding or ALN's with a letter



1. F	1. Federal Awards Expended During Fiscal Period										1. Major Program												
	Schedule of Expenditures of Federal Awards											Information and Audit Findings											
	a	b	С	d	е	f	g	h	i	j	k	I	m	n	0	a	b	С					
70	С	FDA#	ě									_		Loa	n Programs		Federal Award	Source	Pass	ed Through	Majo	r Program	
Row Number (auto-generated	Federal Awarding Agency Pr	CFDA Three-Digit Extensio	dditional Award Identification	Federal Program Name	Amount Expended	Cluster Name	Federal Program Total <sup>4</sup> (auto-generated)	Cluster Total <sup>5</sup> (auto-generated)	Loan/Loan Guarantee (Loan)	If Loan, the End of the Audit Period Outstanding Loan Balance <sup>6</sup>	Direct Award (Direct)	If not Direct, list Name of P through Entity	If not Direct, list Identifyin Number Assigned by the Pa through Entity, if assigned	Federal Award Passed Through to Subrecipients	If Passed Through, provide Amount Passed Through	Major Program (MP)	If MP, Type of Audit Repo	Number of Audit Findings					
d)	refix 1	n 2	n 3		(\$)		(\$)	(\$)	Y/N	(\$)	Y/N	ass-	ying Pass- ied <sup>7</sup>	Y/N	(\$)	Y/N	7.8						

5	84	425	COVID-19/E	STABILIZATION FUND
6	84	425	COVID-19/F	STABILIZATION FUND
7	84	425	COVID-19/C	COVID-19 EDUCATION STABILIZATION FUND

FORM SF-SAC Report ID: 900366	Version: 1
PART II: FEDERAL AWARDS - Continued	
2. Notes to the Schedule of Expenditures of Federal Awards (SEFA)	
Note 1: Describe the significant accounting policies used in preparing the SEFA. (2 CFR 200.510(b)(6))	
Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.	4,000 characters
Note 2: Did the auditee use the de minimis cost rate? (2 CFR 200.414(f))  Yes  X  No  Both  Please explain.	
The auditee did not use the de minimis cost rate.	4,000 characters
Additional Notes  All additional notes included in the reporting package must be entered in this section and will be automatically numbered sequentially by the IDES system as they are entered.	
Note 3: Basis of Presentation	75 characters



# American Rescue Plan Act ARPA "Quiz"

When playing as a slideshow, this slide will display live content

Poll: New ARPA programs are deemed to be high risk by the OMB.

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Poll: Payments made to entities for lost revenue/negative economic impact grants are considered subrecipient payments.

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Poll: Grants to non-profits for a specific purpose such as homeless assistance, where the non-profit is determining eligibility for the program, are considered to be subrecipient payments.

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Poll: In your revenue loss calculation you should not include debt proceeds.

When playing as a slideshow, this slide will display live content

Poll: The reporting period for ARPA funding matches the audit year.

When playing as a slideshow, this slide will display live content

Poll: A volunteer fire department should be included in the revenue loss calculation if you guarantee the debt of the fire department building.

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Poll: If ARPA funds are used for a construction project, there are additional procurement and bonding requirements for any part of the project funded by federal dollars.

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Poll: Most local governments will have a report due on April 30, 2022 to report expenses for all of 2020.

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Poll: Water and Sewer revenue should be included in the revenue loss calculation.

When playing as a slideshow, this slide will display live content

Poll: Funding for ARPA is considered to be passed through from the State.

When playing as a slideshow, this slide will display live content

Poll: You should confirm federal revenues with the state during the audit.

When playing as a slideshow, this slide will display live content

Poll: ARPA funding can NOT be utilized for debt or pension payments.

When playing as a slideshow, this slide will display live content

Poll: Resources received through ARPA are subject to eligibility requirements and to purpose restrictions.

When playing as a slideshow, this slide will display live content

Poll: A local government should recognize all ARPA funding as revenue when it is received.



# Questions? Contact Me!



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# Don't Forget To Check-Out Before You Leave!



